

COUNTY OF CARVER
STATE OF MINNESOTA

ORDINANCE NO. 107-2024

**AN INTERIM ORDINANCE AUTHORIZING A STUDY AND IMPOSING
A MORATORIUM ON THE OPERATION OF CANNABIS BUSINESSES
IN THE UNINCORPORATED AREAS OF CARVER COUNTY**

THE CARVER COUNTY COMMISSIONERS HEREBY ORDAIN AS FOLLOWS:

SECTION 1. PURPOSE, INTENT AND STATUTORY AUTHORITY

- A. This Ordinance is adopted by the Carver County Commissioners for the purpose of providing sufficient time to complete the study of the application, and impact of the 2023 Minnesota Session Laws Chapter 63 – H.F. No. 100 including enacted Minnesota Statute Chapter 342, and H.F. No. 4757 adopted in 2024 (hereinafter “Cannabis Legislation”), upon Carver County; and to recommend and enact official controls applicable to and in the best interests of the residents health, safety, and welfare as provided for by Minnesota Statutes Chapter 342, and Minnesota Statutes section 394.34.
- B. Cannabis Legislation establishes that the sale of cannabis products is subject to local planning and zoning restrictions and must comply with local zoning ordinances. Cannabis Legislation provides local units of government, including counties, certain authority to regulate Cannabis Businesses, including: 1) authority to require local registration of Cannabis Businesses and retail establishments, 2) authority to adopt reasonable restriction on time, place and manner of operation of Cannabis Businesses, 3) authority to limit the number of Cannabis Businesses based on population, and 4) authority to prohibit the operation of Cannabis Businesses within specified distances of schools, day care or residential treatment facilities, or within public parks, athletic fields or playgrounds.
- C. Pursuant to Minnesota Statute §342.13(e), a local unit of government which is conducting studies or which has authorized a study be conducted or has scheduled or held a hearing to consider the adoption or amendment of reasonable restrictions on time, place and manner of the operation of Cannabis Businesses is authorized to adopt an interim ordinance protecting the planning process and the health, safety, and welfare of its citizens. Minn. Stat. §342.13(e) provides specifically that “the interim ordinance may regulate, restrict, or prohibit the operation of Cannabis Businesses within the jurisdiction or a portion thereof until January 1, 2025”.
- D. The Cannabis Legislation requires the Office of Cannabis Management (OCM) to work with local units of government to develop model ordinances relating to reasonable restriction on time, place, and manner of operation of Cannabis Businesses. The Cannabis Legislation also requires the OCM to establish additional regulations relating to the operation of Cannabis Businesses. Given the uncertainty regarding the model ordinances, rules and regulations to be developed in a timely manner, given the broad scope of changes brought about by the Cannabis Legislation, and given the many obligations and responsibilities placed on the OCM by the Cannabis Legislation, and given legislation seeking early licensure of Cannabis Businesses, the County desires to adopt an emergency interim ordinance for the purpose of protecting the planning process and the health, safety, and welfare of its citizens.
- E. The County desires time to complete its study for the purpose of considering the adoption or amendment of its comprehensive plan, local planning and zoning restrictions, including reasonable restrictions on the time, place, and manner of operation of Cannabis Businesses as well as other regulations local units of government may adopt under the Cannabis Legislation.

- F. After published notice, the Carver County Board of Commissioners held a public hearing to consider the adoption of this interim ordinance prohibiting the operation of Cannabis Businesses within the County until January 1, 2025, and recommended its adoption.

SECTION 2. DEFINITIONS

Except as may otherwise be provided or clearly implied by context, all terms shall be given their commonly accepted definitions. The following words, terms, and phrases, when used in this ordinance, shall have the meanings given to them in this section.

- (a) “Cannabis Business” has the meaning given the term in Minnesota Statutes, section 342.01, subdivision 14.
- (b) “Cannabis Legislation” means 2023 Minnesota Session Laws, Chapter 63 (House File No. 100) and Minnesota Statutes Chapter 342.
- (c) “County” means Carver County.
- (d) “Edible Cannabinoid Product” has the meaning given the term in Minnesota Statutes, section 151.72, subdivision 1(f).
- (e) “Local unit of government” means a home rule charter or statutory city, county, town, or other political subdivision.
- (f) “OCM” means the Office of Cannabis Management, established as set forth in Minnesota Statutes, section 342.02, subdivision 1.
- (g) “This Ordinance” means this interim ordinance, which was adopted pursuant to Minnesota Statutes, section 342.13(e)

SECTION 3. STUDY AUTHORIZED

The County Board of Commissioners hereby authorizes and directs the Carver County Land Management Department to conduct a study regarding the adoption or amendment of reasonable restrictions on the time, place, and manner of the operation of Cannabis Businesses, as well as the other potential local regulations allowed under the Cannabis Legislation, and report to the County Board of Commissioners on the potential regulation of Cannabis Businesses under the Cannabis Legislation. The study must include a review of model ordinances drafted by the OCM pursuant to Minnesota Statutes, section 342.13(d), an analysis of potential setback regulations allowed under Minnesota Statutes, section 342.13(c), and such other matters as staff may determine relevant for consideration by the County Board of Commissioners for the purpose of protecting the planning process and the health, safety, and welfare of its citizens. The report shall specifically include recommendations on whether the County Board of Commissioners should adopt regulations and the types of regulations recommended for adoption.

SECTION 4. MORATORIUM

A moratorium is hereby imposed regarding the operation of Cannabis Businesses within the unincorporated areas of Carver County. During the term of this Ordinance, the County shall not accept, process, nor act on any application, site plan, building permit, zoning request, nor any related proposal from any person, or entity. No Cannabis Business may be established or operate during this moratorium unless it was lawfully operating prior to this Interim Ordinance or falls within the exceptions listed in Section 5.

SECTION 5. EXCEPTIONS

The moratorium imposed by this Ordinance does not apply to the continued operation of Cannabis Businesses which were 1) lawfully operating within the County as part of the Medical Cannabis Program administered by the Minnesota Dept. of Health or 2) selling Edible Cannabinoid Products in compliance with Minnesota Statute, section 151.72 prior to this Moratorium. Nothing in this Article exempts a business, person, or entity that is selling Edible Cannabinoid Products from having to comply with all requirements and prohibitions of applicable laws and ordinances.

SECTION 6. ENFORCEMENT

Violation of this Ordinance is a misdemeanor. The County may also enforce this Ordinance by mandamus, injunction, or other appropriate civil remedy in any court of competent jurisdiction. A violation of this Ordinance may result in the County reporting the violation to the OCM.

SECTION 7. DURATION

This Ordinance shall become effective on the first day of publication after adoption and shall remain in effect until January 1, 2025. This Ordinance may be repealed earlier upon the effective date of an ordinance adopting or amending reasonable restrictions on the time, place, and manner of the operation of a Cannabis Businesses within the County or by resolution of the County Board of Commissioners terminating this Ordinance prior to the expiration date.

SECTION 8. SEVERABILITY

If any section or provision of this Ordinance is held invalid, such invalidity will not affect other sections or provisions that can be given force and effect without the invalidated section or provision.

SECTION 9. EFFECTIVE DATE

This Ordinance shall be in full force and effect upon the date of its passage.

ADOPTED by the Carver County Board of Commissioners this _____ day of _____, 2024.

Gayle Degler, Chairman
Carver County Board of Commissioners

Dave Hemze
County Administrator