

**Carver County Board of Commissioners  
 February 16, 2010  
 County Board Room  
 Carver County Government Center  
 Human Services Building  
 Chaska, Minnesota**

**County Board Work Session Agenda**

<b>Time</b>	<b>Topic</b>	<b>Page</b>
4:00 p.m.	<b>1. COMMUNITY SOCIAL SERVICES</b>	
	1.1 Presentation on the Scott Carver Heading Home Plan to End Homelessness .....	1-3
4:40 p.m.	<b>2. LAND AND WATER SERVICES</b>	
	2.1 Review updates to the Water Management Plan .....	4-6
5:35 p.m.	Board and Administrator Reports	

David Hemze  
 County Administrator

<b>UPCOMING MEETINGS</b>
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February 23, 2010	9:15 a.m. Board Meeting
March 2, 2010	9:15 a.m. Board Meeting
March 9, 2010	9:15 a.m. Board Meeting
March 16, 2010	1:00 p.m. Crown College Tour/Visit
March 16, 2010	4:00 p.m. Work Session



# REQUEST FOR BOARD ACTION

## AGENDA ITEM : Presentation on the Scott Carver Heading Home Plan to End Homelessness

Originating Division: Community Social Services

Meeting Date: February 16, 2010

Amount of Time Requested: 40 minutes

Attachments for packet:  Yes  No

Item Type:  Consent  Regular Session  Closed Session  Work Session  Ditch/Rail Authority

**BACKGROUND/EXPLANATION OF AGENDA ITEM:** The Scott Carver Heading Home Plan to end homelessness is a collaboration to end homelessness in the next 10 years. Heading Home Scott-Carver is a group of community members (nonprofit programs, faith leaders, Veterans officers, county staff, and other community members that came together to develop a plan to address and end homelessness in both counties. It is recognized in our communities that trends have emerged and the numbers have increased for households at risk or experiencing homelessness. Families and individuals are falling into homelessness because of the economy, foreclosures and loss of employment. These families and individuals are remaining homeless longer primarily due to the lack of employment opportunities and difficulties in the housing market. There is a shortage of affordable housing and rental assistance programs to assist with housing costs. Some of the homeless are our most vulnerable neighbors: living with extremely low incomes, living with disabilities, mental illness and chemical dependency, veterans and youth.

Heading Home Scott Carver has five broad goals with numerous strategies, which will be used over the next 10 years to prevent and end homelessness in Scott and Carver Counties. This community based partnership is seeking Carver County Board Approval of this plan. This proposal does not entail the utilization of county funds however; an there is an understanding that key Carver County staff have and will be crucial in the development, implementation, and evaluation of this project.

Teri Funk – Chair of the Heading Home Scott and Carver Committee from Safe Haven and Rebecca Bowers – Director of Housing and Economic Development from the Community Action Program will be presenting a 30 minute power point presentation on the Scott Carver plan to end homelessness.

**ACTION REQUESTED: NA**

### FUNDING

County Dollars = \$

Other Sources & Amounts = \$

= \$

**TOTAL** = \$

*Related Financial Comments:*

### FISCAL IMPACT

None

Included in current budget

Budget amendment requested

Other:

Reviewed by Division Director

Date: 2/3/2010



## Homelessness in Our Community

Our most recent homeless needs assessment for Scott and Carver counties was conducted in early 2009 (an updated needs assessment will be part of the Plan to End Homelessness process in 2009). This was a survey that was conducted in March of 2009. Among the findings of the 2009 Plan to End Homelessness Survey, we discovered that:

- 1022 households were identified who met State of Minnesota's definition of homelessness.
- Of these households, 152 were couch hopping (moving from place to another with no permanent address).
- 101 of those total surveyed were living in places not meant for human habitation (i.e. Car, parks, etc.).
- 41 of those surveyed were living in a homeless shelter during this time period.
- 137 household faced imminent eviction and had no subsequent residence identified.
- 591 out of the 1002 surveyed were unable to access affordable housing in the area.
- According to Carver and Scott Counties, the issue of mortgage foreclosures continues to increase. In Carver and Scott counties, we have seen a 33% increase in foreclosure cases since 2008.

It has been recognized by the Scott/Carver Housing Coalition that with trends that have emerged/grown since this needs assessment, the numbers of households at risk or experiencing homelessness is much greater today. While homelessness in Scott and Carver counties certainly looks different than it does in urban counties (Hennepin and Ramsey); it is clear that homelessness is a significant issue for families in our community.

### Our Plan

In early 2009, a collection of community members (nonprofit programs, faith leaders, Veterans officers, county staff, and other community members) came together to develop a plan to address and end homelessness in both counties.

Presently, in the United States, there are over 250 plans to end homelessness that have been developed. These plans help communities assess current and emerging trends, evaluate and improve their systems and identify and retain increased funding support for homeless prevention and housing efforts. In the State of Minnesota, most regions have created a Heading Home Plan, with only two other counties besides Scott-Carver not having a plan in place. Copies of all completed Heading Home Plans in Minnesota can be accessed at <http://headinghomeminnesota.org/>.

Implementation of our plan begins in January 2010 and seeks broad engagement from community members from public, private, and non-profit agencies.

### The Goals

#### Prevent Homelessness

##### Strategies:

- Increase access to public & private resources
- Ensure housing stability for people leaving public institutions
- Create a formal tracking & rapid re-housing process for households being sheltered in Minneapolis & St Paul
- Provide deeper and longer assistance and services for youth and young adults
- Increase educational opportunities to low-income households (life skills, renters' rights, etc.)

#### Increase Housing Opportunities

##### Strategies:

- Create 120 new affordable housing rental units in Carver County

## The Goals (cont.)

- Create 180 new affordable housing rental units in Scott County
- Create 50 new supportive housing opportunities in Carver County and 50 new supportive housing opportunities in Scott County
- Create 35 new rental assistance subsidies without services in Carver County
- Create 45 new rental assistance subsidies without services in Scott County

### Provide Coordinated Outreach

#### Strategies:

- Create emergency shelter beds for homeless families and individuals in our community
- Increase staffing for outreach to homeless youth and adults
- Improve communication network with homeless school liaisons
- Enhance outreach/services provided to landlords
- Enhance outreach/services provided to renters

### Improve Service Delivery

#### Strategies:

- Increase services funding from local, state and federal resources
- Increase access to harm reduction supportive housing
- Increase number of providers serving homeless households in Scott and Carver counties
- Utilize the faith community to enhance the support provided to families in need in the community

### Increase Community Awareness & Involvement

#### Strategies:

- Develop programs that will increase awareness and involvement from community members
- Expand and organize partnerships across the community

## The Challenges

- Increasing numbers of families and individuals are falling into homelessness because of the economy, foreclosures on rental property, and the loss of employment. These families and individuals are remaining homeless longer, primarily due to the lack of employment opportunities and the tight housing market.
- There is a shortage of both affordable housing and of rental assistance to assist with housing affordability.
- While supportive housing is a proven model for ending homelessness for all populations, we cannot find an ongoing and reliable source of service funding.
- Transportation assistance is needed to help people connect to jobs and services.

### How to get involved:

- Join a Plan implementation workgroup!
- Schedule a community event to learn more about homelessness in our community.
- Volunteer and/or contribute financially to a local agency or congregation involved in Heading Home Scott Carver.
- Contribute in-kind goods and services.
- Advocate for local, state, and federal policies and funding needed to move Heading Home Scott/Carver Forward.

### Contact Info:

Heading Home Scott Carver Chair

**Teri Funk**

[teri@safehavenmn.org](mailto:teri@safehavenmn.org)

(952) 288-2688 x.2681

***Our vision*** is that by the year 2020, all people facing homelessness in Scott and Carver Counties will have access to safe, decent and affordable housing and the supports and resources to sustain it.



# REQUEST FOR BOARD ACTION

## AGENDA ITEM : Review Updates to the Water Management Plan

Originating Division: Land & Water Services

Meeting Date: February 16, 2010

Amount of Time Requested 45 minutes

Attachments for packet: X Yes  No

Item Type:  Consent  Regular Session  Closed Session X Work Session  Ditch/Rail Authority

**BACKGROUND/EXPLANATION OF AGENDA ITEM:** The WENR Committee the staff has completed a draft of the updated Water Management Plan. Staff will review the plan with the Board and cover the areas where there are substantial changes proposed. If any changes are necessary based on Board review the changes will be made. The Plan will be brought back to the Board to get authorization to open the public and agency review period.

### Summary of discussion needs

- Review latest draft prior to 1<sup>st</sup> review process
- Summarize & highlight changes to plan
  - o TMDL emphasis
  - o Overall needs to meet state, federal & regional standards
  - o Stormwater management
  - o Wetland management
  - o Project Funding
  - o Taxing District reduction
- Schedule/next steps

### ACTION REQUESTED:

Input/Comment by the Board.

#### FUNDING

County Dollars = \$0  
 Other Sources & Amounts = 0  
 = \$0  
**TOTAL** = \$0

#### FISCAL IMPACT

- None  
 Included in current budget  
 Budget amendment requested  
 Other:

Related Financial Comments:

X Reviewed by Division Director

Date: February 8, 2010



## Carver County Water Management Organization

Planning and Water Mgmt Dept  
Government Center - Administration Building  
600 East 4<sup>th</sup> Street  
Chaska, Minnesota 55318  
Phone: (952)361-1820  
Fax: (952)361-1828  
[www.co.carver.mn.us/water](http://www.co.carver.mn.us/water)

# Memo

**To: County Commissioners**  
**From: Paul Moline, Carver County Water Management**  
**Date: 02/10/10**  
**Re: CCWMO Draft Water Management Plan**  
**CC. Dave Hemze**  
**Dave Drealan**

Enclosures: DRAFT CCWMO Plan

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At the June 2009 and Nov 2009 County Board work sessions, staff summarized key issues, and schedule of the CCWMO plan update including TMDL 's, Stormwater Mgmt , Wetland Mgmt , Cost-share & capital project funding, and Watershed taxing jurisdictions.

Prior to completing a draft document for initial review consideration, staff is seeking additional Board input from on the major changes in the plan and the direction that the plan lays out for the next 10 years. The WENR advisory committee has been discussing the plan since 2008, and has provided input and review of the most current draft. THE LATEST DRAFT CCWMO PLAN WILL BE SENT SEPARATELY.

The following is a summary of the purpose of the Water Plan update and the key changes in the plan. Staff will provide more detail on these items at the work session.

The Plan is required under MN statute 103B.231 covering WMO's within the metropolitan area. The County assumed control as the WMO authority in 1996 and subsequently adopted the first water management plan in 2001. The plan is in need of an update for the following reasons:

- State statute requires and update of the WMO plan every 10 years.
- The state Board of Water and Soil resources has considered the existing CCWMO plan to be partially expired which has affected funding of grants.
- The current plan does not address Total Maximum Daily Loads (TMDL's)
- The current plan does not address the federal and state required National Pollutant Discharge Elimination System (NPDES) goals
- The annual distribution of state Clean Water Legacy funding favors projects identified in the WMO plan.
- Data collected on physical features in the WMO since 2001 is significant.
- The implementation of the first plan since 2001 has provided more focus and identified needed implementation to protect the County's water resources.

Major changes in the plan include:

- Impaired Waters & TMDLs – incorporating required state Total Maximum Daily Load efforts, studies and approved plans . This water management plan adopts by reference any TMDL Implementation Plans applicable to waters within the CCWMO completed or approved by the County, the State of Minnesota, or the Environmental Protection Agency (EPA). Plan amendments will be needed as future TMDL's are adopted. (See Chapter 3B)
- Stormwater Runoff - In order to comply with NPDES standards, TMDL plans and to reduce offsite impacts of new development, the plan calls for greater mitigation of site runoff (treating more water on-site) through a variety of available flexible options. (See Chapter 3C – Urban Stormwater Mgmt )

- NPDES requirements – incorporating required state and federal standards. Under the NPDES Phase II Rules, “MS4’s” serving populations under 100,000 that are located in urbanized areas are required to obtain a National Pollutant Discharge Elimination System (NPDES) Phase II Storm Water permit under the Clean Water Act. The county is one of these “MS4’s” and needs to reflect those requirements in the plan. (See Chapter 3C– Urban Stormwater Mgmt)
- Clarification of Wetland Standards – 2001 WMO plan calls for wetland buffers and specifies distances. Proposed language calls for wetland setbacks to be developed in rules that
  - Incorporate flexible standards in order to balance environmental protection with sound science and the rights of the private landowner.
  - Provide uniform setbacks between 20 and 50 feet that mirror some current city standards.
  - Allow the standard setback to be decreased and mitigated based on total site design.
  - Maintains function of wetland transition areas: water quality protection, flood storage.
  - Account for the type of land altering activity (new construction vs. redevelopment);
  - Exempt most linear projects
 (See chapter 3D– Wetland Mgmt)
- Recognition of Cost share & Project Funding categories – layout funding approach for 10-year period (See Chapter 4-Implementation). CCWMO Implementation is carried out through three main areas: Programs, Cost Share Projects and Capital Projects
  - Programs – many of the implementation strategies described in the plan chapters and summarized in the implementation section are dependent on the continuation of established county-wide or WMO programs.
  - Low Cost Landowner Cost Share Fund - intended to encourage and assist landowners to use innovative Best Management Practices (BMP) to protect and restore the quality of water within Carver County.
  - LGU/Organization Cost Share Fund – The CCWMO began an evaluation process in 2007 which ranks requests from LGU/Organizations for project funding. Funds are established and solicitation of projects occurs on an annual basis. Staff and the WENR advisory committee recommend projects to the County Board using available funds.
  - Well Sealing Fund – The County established a well sealing program in the 1990’s. This cost share program continues that effort by providing funds for sealing wells that are a public safety hazard, or within proximity of a pollution source, or multiple aquifer wells.
  - SSTS direct discharge - In 2007, the County Board established a cost share program to accelerate the elimination of direct discharge SSTS. The approved TMDL’s for Carver and Bevens Creeks identified that some of the fecal Coliform entering those water bodies was from direct discharge (and failing) septic systems. The program offers direct incentives and low-interest loans to landowners to fix these systems. Plan calls for all direct discharge SSTS to be eliminated by or before 2020.
  - “Capital” projects – Projects which are non-LGU projects, or require cross-boundary collaboration (e.g Regional Storage, lake outlets, stream restorations), are part of a County/State public works /parks projects, or are broader in nature as identified in TMDL Implementation Projects, will be included in the County’s annual 5-year CIP process.
- Reduction in taxing districts - combination of historic six WMO taxing districts into one unit. (See Chapter 5 - Administration) Summary of Benefits of Reducing Taxing Districts include
  - Previous districts are based off of boundaries that no longer exist, have no legal basis and have little tie to current projects, programs or funding.
  - Greater access to project or cost share funds for some areas. (e.g. currently landowners in the pioneer sarah area cannot use WMO cost share funds without accessing dollars from another taxing district)
  - Greater flexibility for annual allocation of CCWMO project or cost share funds.
  - Larger projects could be funded if they are proposed.
  - Likely eliminate 15+ unique taxing districts in County,
  - Results in a equalization of tax rates across the CCWMO.
  - Some cities (Cologne, Chaska, future Victoria, future Carver would be in one CCWMO district instead of 2-3)
  - Simplify internal accounting and external reporting based on current requirements for the WMO.